1	
2	
3	
4	
5	
6	THE STATE OF WASHINGTON BEFORE THE PUBLIC EMPLOYMENT RELATIONS COMMISSION
7	
8	WASHINGTON STATE NURSES ) AGGOGLATION NO. 144222 11 25
9	ASSOCIATION, ) NO. 144223-U-25c )
10	Complainant, ) ) KING COUNTY'S ANSWER AND
11	v. ) AFFIRMATIVE DEFENSES )
12	KING COUNTY, )
13	Respondent. )
14	In answer to the Washington State Nurses Association (WSNA) Unfair Labor Practice
15	Complaint (hereinafter "Complaint"), King County admits, denies, and alleges as follows. Each
16	and every allegation contained in the Complaint not expressly admitted below is denied.
17	ALLEGED STATEMENT OF FACTS
18	1. ALLEGED STATEMENT (STATEMENT): King County (the County or Employer) is
19	a public employer as defined by RCW 41.56 and employs professional Registered Nurses
20	within the city.
21	ANSWER: King County admits it is a public employer as defined by RCW 41.56 and
22	employs Registered Nurses at various locations throughout King County.
23	
	Leesa Manion, Prosecuting Attorney (she/her) King County Prosecuting Attorney's Office

2. STATEMENT: Washington State Nurses Association (WSNA) is a bargaining representative as defined by RCW 41.56 and represents the nurses working for King County.

ANSWER: Admitted.

3. STATEMENT: WSNA and King County signed a collective bargaining agreement effective January 1, 2023 through December 31, 2024, which was extended from January 1, 2025 to January 31, 2025. A copy of that CBA and the extension agreement are attached as Exhibit 1.

**ANSWER:** Admitted.

**4. STATEMENT:** WSNA and King County agreed to a one-year extension of the CBA. The one-year extension ends on December 31, 2025.

**ANSWER:** Admitted.

## King County Allegedly Engages in Bad Faith Bargaining

**5. STATEMENT:** Under the CBA, pay is calculated using an eleven-step scale based on years of experience.

**ANSWER:** King County admits there is an eleven-step scale under the CBA and years of experience are used to make a determination of an employee's step placement. However, the step determination does not necessarily directly correlate to an employee's years of experience. For example, a nurse with seven years of nursing experience may not be at step seven on the scale. That nurse could be on a higher (or lower) step, depending on the pay rate and/or step placement they were hired in.

23

**6. STATEMENT:** Once nurses reach the top of the wage scale, the only wage increases available are "longevity" adjustments. Longevity adjustments are percentage increases to a nurse's hourly wage based on the time employed by King County.

**ANSWER:** Denied. In addition to wage increases and longevity adjustments, nurses typically receive a General Wage Increase (GWI) or Cost-Of-Living-Adjustment (COLA) annually.

- 7. STATEMENT: After 8 years of service to King County, a longevity increase of 2% above the nurse's step is available. After 10 years, the longevity increase is 3% above their step. After 12 years, the longevity increase is 4% above their step. After 15 years, the longevity increase is 5% above their step. After 17 years, the longevity increase is 6% above their step. After 20 years, the longevity increase is 7% above their step.
- **8. STATEMENT:** Other employers of registered nurses in the greater Seattle area employ wage scales with more steps, typically offering wage step increases every year through thirty years of experience.

ANSWER: King County does not have information on all employers of registered nurses in the greater Seattle area; therefore, lacks information to determine whether some offering is "typical;" thus, denies this allegation. However, King County is aware that some employers in the greater Seattle area have wage scales that exceed 11 steps, and those employers provide their nurses with annual step increases. King County is also aware that many of these scales include "ghost" steps, meaning a nurse may stay at the same wage rate for multiple years.

**ANSWER:** Admitted.

9. STATEMENT: As a consequence of the eleven-step wage scale being shorter than industry standard, King County Public Health nurses make less money over the course of their career than nurses employed elsewhere in King County. This discrepancy becomes more pronounced the longer a nurse stays employed by King County Public Health.
ANSWER: Denied. King County lacks information regarding nurse tenure and differing nurse step progression at employers other than King County and cannot make an accurate comparison.

**10. STATEMENT:** A nurse at the top of the King County pay scale, i.e. on the senior end of the pay scale, is compensated only 46.2% more than a nurse at the bottom of a scale, i.e. a newly hired nurse. At other employers in the region, because the wage scale includes more steps, nurses at the top of the pay scale are compensated 75-87% more than nurses at the bottom of the scale.

ANSWER: Denied.

11. STATEMENT: In negotiations for a 2023-2024 collective bargaining agreement,
WSNA raised the issue of expanding the wage scale to include additional steps. King
County recognized the issue, and the parties agreed to create a committee to analyze the
wage scale and any potential expansion.

ANSWER: Denied. King County proposed to convene a "Longevity Committee."

12. STATEMENT: Per Addendum G to the 2023-2024 CBA, "during the life of the CBA the parties will convene to study this issue [i.e., longevity steps] for the purpose [of] trying to align the Employer's wage schedule with industry standard steps. The result of this work is intended to become the foundation for the parties' next contract negotiations."

scales for registered nurses in the area. Crowe also discussed the logistics of potential wage scale expansion with the WSNA representatives.

**ANSWER:** King County admits Mr. Crowe acknowledged the King County wage scale consisted of eleven steps while other industry scales presented by WSNA consisted of more steps. King County denies the remainder of the allegation in the first sentence of paragraph 18. King County admits, Mr. Crowe discussed the logistics of potential wage scale expansion with the WSNA representatives in the March 27 and April 8, 2024 longevity committee meetings.

19. STATEMENT: At the April 8 session, James Crowe expressed that the County was "committed" to trying to come up with industry standard scale. The parties agreed in the April 8 session to continue a discussion of the wage scale expansion when bargaining the successor contract, i.e. the contract that would succeed the extension agreement.

20. STATEMENT: The parties subsequently agreed to a one-year extension of the CBA.

The 2025 extension provided that, "The parties met and engaged in Longevity Steps

Working Committee work in early 2024, for the purpose of trying to align the

Employer's wage schedule with industry standard steps. The result of this work will

become the foundation for the parties' negotiations of a successor contract."

**ANSWER:** Admitted.

ANSWER: Admitted.

**21. STATEMENT:** Bargaining for a new contract to follow the one-year extension began in January 2025.

ANSWER: Admitted.

22

23

**22. STATEMENT:** In negotiations King County has refused to agree to add any steps beyond step eleven. WSNA has repeatedly reminded the County of its commitment to use the results of the longevity working committee as "the foundation" of negotiations for a successor contract, but over the course of more than sixteen negotiation sessions, the County has failed to make a single proposal adding any steps beyond step eleven. The County has failed to make even a cost-neutral proposal, as it alluded to in the longevity working committee.

ANSWER: Denied.

23. STATEMENT: In a joint negotiation session with the staff and supervisory groups on October 24, 2025, King County indicated that leadership was beginning to talk about the issue, and that a labor analyst had begun modeling out what an expanded step system might look like. The October 24, 2025 session was session number 16 for the staff group and session number 13 for the supervisory group.

**ANSWER:** King County denies the first sentence of paragraph 23; King County leadership had been discussing the issue periodically and the topic was revisited again in October 2025. King County admits the second sentence of paragraph 23.

**24. STATEMENT:** King County's refusal to add any steps beyond step eleven is directly at odds with its commitment to use the results of the longevity committee's work as a foundation for the parties' next contract negotiations.

ANSWER: Denied.

**25. STATEMENT:** King County's failure to make any proposals for a wage scale with steps beyond step eleven, over the course of more than sixteen sessions, has delayed bargaining.

ANSWER: King County denies delaying bargaining. While King County admits to not making any proposals for a wage scale with steps beyond step eleven, King County met regularly with the union, exchanged proposals, and reached tentative agreements through August 11, 2025. King County also presented a package proposal, which included movement on multiple issues identified by the Union as priorities, including longevity. However, the union has since withdrawn from further negotiations and has requested PERC mediation.

26. STATEMENT: Additionally, WSNA has requested various pieces of information necessary to bargain over an expanded wage scale. Some of the information it has requested is necessary to enable WSNA to cost proposals related to an expanded wage scale, and to understand the possible cost implications of various approaches it might wish to explore in negotiations. As discussed below, the County has failed to respond to several of WSNA's information requests, including requests relating to longevity, and that failure has been detrimental to the parties' ability to bargain over this issue.

**ANSWER:** King County admits the Union has requested information. King County denies that it has failed to respond to the Union's requests for information.

**27. STATEMENT:** King County's refusal to make any proposals for a wage scale with steps beyond step eleven is also inconsistent with negotiating with the intention of reaching an agreement, in light of the parties' previously expressed mutual commitment to use the results of the longevity working committee as "the foundation" of negotiations for a successor agreement.

ANSWER: Denied.

22

23

28. STATEMENT: An employer breaches its good faith bargaining obligation when it enters bargaining with a predetermined outcome or presents a decision as a fait accompli. The County's actions reflect a pre-determined decision not to implement an expanded wage scale.

**ANSWER:** The first sentence of paragraph 28 is a legal conclusion, not an allegation, and does not require a response. In the event a response is required, King County generally admits the first sentence of paragraph 28 is an accurate statement of the law. King County denies the second sentence of paragraph 28.

**29. STATEMENT:** King County's refusal to engage in negotiations about expanding the wage scale indicates that King County never intended to alter the wage scale, despite its previous representations.

ANSWER: Denied.

## King County Allegedly Refuses to Respond to Requests for Information

30. STATEMENT: Throughout the bargaining process beginning in January 2025, WSNA has made requests for information relevant to negotiations for both bargaining units.
Through these requests, WSNA seeks to discover relevant information necessary to perform its function as a representative of its members.

**ANSWER:** Admitted.

**31. STATEMENT:** On January 24, 2025, in a written letter, WSNA asked for information requests by February 7, 2025 in paragraphs 1-20. That information request is attached as Exhibit A.

**ANSWER:** Admitted.

**32. STATEMENT:** King County responded in part to requests 1-19 by providing relevant information on March 13, 2025, March 26, 2025, and April 2, 2025. It did not fully respond to request 1.

**ANSWER:** Admitted. At the time of this writing, King County has provided full responses to all requested items, except item number 4 - King County is still working on that request.

33. STATEMENT: WSNA asked in request 20 from the January 24 letter for "any personnel regulations or ordinances applicable to the process of making selections for promotional positions, within the meaning of Art. 11.3" by February 7, 2025.
ANSWER: Admitted.

**34. STATEMENT:** At the time of writing, King County has not responded to request 20. **ANSWER:** Denied.

- **35. STATEMENT:** In a letter dated February 27, 2025, WSNA asked for the following information by March 10, 2025:
  - a. Request 21 asked for "copies of the contracts [King] County has entered into with any agencies used to supply agency nurses, including both contracts with the agencies and with the individual agency nurses."
  - b. B. Request 22 asked for "the amount the County has spent on agency nurses every year from 2022, 2023, and 2024."
  - c. c. Request 23 asked for "the number of agency nurses that have been employed every year for 2022, 2023, and 2024."
  - d. d. Request 24 asked for "the number of short-term temps that have been employed in the bargaining unit from 2022, 2023, and 2024, identifying the number in each classification each year."
  - e. e. Request 25 asked for "the number of nurses receiving certification premiums each year from 2022, 2023, 2024."
  - f. f. Request 26 asked for "the number of nurses receiving bilingual pay." That information request is attached as Exhibit B.

**ANSWER:** Admitted.

Leesa Manion, Prosecuting Attorney (she/her)

**ANSWER:** Admitted.

**40. STATEMENT:** On October 24, 2025, after a six-month delay, King County responded to request 34.

ANSWER: Admitted.

**41. STATEMENT:** At the time of writing, King County has not responded to requests 33 and 35.

**ANSWER:** At the time of this writing, King County has provided responses to all requested items. King County admits a response to request number 33 was not provided at the time of the filing of the Complaint. However, King County has since provided a response on December 2, 2025. King County denies a response to request number 35 was not provided at the time of filing of the Complaint. A response to request number 35 was provided on October 24, 2025, during the bargaining session.

- **42. STATEMENT:** In a letter dated May 1, 2025, WSNA asked for the following information by May 9, 2025:
  - a. Request 36 asked for "EEO reports and/or public sector equivalent for the most recent 4 years."
  - b. B. Request 37 asked for "ethnic, gender, and demographic data for your WSNA workforce as of today, January 1, 2025, January 1, 2024, January 1, 2023, and January 1, 2022."

That information request is attached as Exhibit E.

**ANSWER:** Admitted.

**43. STATEMENT:** At the time of writing, King County has not responded to requests 36-37.

**ANSWER:** King County admits the responses were not provided at the time of the filing of the complaint. However, King County has since provided responses.

- a. Request 43 asked King County to "identify the number of grievances filed in each bargaining unit each year for 2022-2024 under Article 39 of the Master Labor Agreement."
- b. Request 44 asked King County to "identify the number of grievances that proceeded to arbitration each year for 2022-2024 under Article 39 of the Master Labor Agreement."

That information request is attached as Exhibit H.

ANSWER: Denied.

49. STATEMENT: At the time of writing, King County has not responded to requests 43-

44.

ANSWER: Denied.

**50. STATEMENT:** In a letter dated July 17, 2025, WSNA asked for the following

information by July 31, 2025:

- a. Request 45 asked King County to "identify the number of grievances filed in each bargaining unit each year for 2022-2024 under Article 39 of the Master Labor Agreement."
- b. Request 46 asked King County to "provide all grievances filed alleging violation of any collective bargaining agreement's non-discrimination language over the past five years."
- c. Request 47 asked King County to "provide copies of any arbitration decisions adjudicating alleged violations of any collective bargaining agreement's nondiscrimination language over the past five years."
- d. Request 48 asked King County to "provide the total compensation analysis the County has performed and referenced as forming the basis of its opinion that it pays nurses competitively. It is our understanding from statements made in bargaining that such analysis exists which includes the value of fringe benefits including retirement, health care, etc."
- e. Request 49 asked King County to "identify the number of agency or travel nurses the County has employed each year in 2020, 2021, 2022, 2023, and 2024."
- f. Request 50 asked King County to "identify the amount that the County has spent on agency or travel nurses in 2020, 2021, 2022, 2023, and 2024."
- g. Request 51 asked King County to "provide copies of any contracts entered into with agency or travel nurses in 2020, 2021, 2022, 2023, and 2024."
- h. Request 52 asked King County to "provide any algorithms, timelines, or written guidelines addressing the processing of discrimination complaints, maintained by any division including Human Resources or the Office of Equity & Social Justice."

21

22

23

- a. Request 60 asked King County "when did the County resume offering critical shift incentive pay?"
- b. b. Request 61 asked King County to "explain how the critical shift incentive pay is coded for payroll purposes (e.g., is the premium paid by coding the shift as a callback shift)?"
- c. c. Request 62 asked King County to "explain whether nurses will accrue vacation and sick leave for working a critical incentive shift, consistent with the MOU the parties previously entered into."
- d. Request 63 asked King County to "explain whether critical shift pay will be used to offset FLSA overtime pay in circumstances when a nurse also works over 40 hours in the same FLSA workweek as a Critical Shift."
- e. e. Request 64 asked King County to "confirm whether critical shift incentive pay is available to both supervisors and staff RNs."

That information request is attached as Exhibit K.

ANSWER: Admitted.

54. STATEMENT: In an email correspondence beginning on September 24, 2025, Danielle Franco-Malone, counsel for WSNA, and James Crowe, representative for King County, had a discussion to clarify information requests 60-64. Specifically, WSNA sought through requests 60-64 to uncover information about any time nurses were offered extra pay for short-notice work coverage. This was previously called critical shift pay. Although King County alleges critical shift pay is no longer available, the County has begun offering incentive payments under new terms. Franco-Malone clarified that WSNA seeks information about extra pay for extra shifts worked, regardless of nomenclature.

**ANSWER:** King County denies the allegation in the third sentence of paragraph 54, that the County has begun offering incentive payments under new terms. King County admits the remainder of the allegations.

**55. STATEMENT:** At the time of writing, King County has not responded to requests 60-64.

**DEFENSES - 18** 

1	DATED this 10 <sup>th</sup> day of December, 2025.
2	
3	LEESA MANION King County Prosecuting Attorney
4	
5	By: /s/ Ajla Aljic
6	AJLA ALJIC, WSBA #53353 Senior Deputy Prosecuting Attorney
7	King County Prosecutor's Office 701 5 <sup>th</sup> Ave., Ste. 600
8	Seattle, WA 98104 Telephone: 206-477-1120
9	Facsimile: 206-296-0191 Email: aaljic@kingcounty.gov
10	Attorney for King County
11	
12	
13	CERTIFICATE OF SERVICE
13	I HEREBY CERTIFY that I e-filed King County's Answer and Affirmative Defenses to
14	S ,
14	filing@perc.wa.gov with a copy to Danielle Franco-Malone at franco@workerlaw.com.
15	filing@perc.wa.gov with a copy to Danielle Franco-Malone at franco@workerlaw.com.
15 16	filing@perc.wa.gov with a copy to Danielle Franco-Malone at franco@workerlaw.com.  DATED this 10 <sup>th</sup> day of December, 2025.
15 16 17	filing@perc.wa.gov with a copy to Danielle Franco-Malone at franco@workerlaw.com.  DATED this 10 <sup>th</sup> day of December, 2025.  /s/ Svenna Latta_ SVENNA LATTA
15 16	filing@perc.wa.gov with a copy to Danielle Franco-Malone at franco@workerlaw.com.  DATED this 10 <sup>th</sup> day of December, 2025.
15 16 17	filing@perc.wa.gov with a copy to Danielle Franco-Malone at franco@workerlaw.com.  DATED this 10 <sup>th</sup> day of December, 2025.  /s/ Svenna Latta_ SVENNA LATTA
15 16 17 18	filing@perc.wa.gov with a copy to Danielle Franco-Malone at franco@workerlaw.com.  DATED this 10 <sup>th</sup> day of December, 2025.  /s/ Svenna Latta_ SVENNA LATTA
15 16 17 18 19	filing@perc.wa.gov with a copy to Danielle Franco-Malone at franco@workerlaw.com.  DATED this 10 <sup>th</sup> day of December, 2025.  /s/ Svenna Latta_ SVENNA LATTA
15 16 17 18 19 20	filing@perc.wa.gov with a copy to Danielle Franco-Malone at franco@workerlaw.com.  DATED this 10 <sup>th</sup> day of December, 2025.  /s/ Svenna Latta_ SVENNA LATTA
15 16 17 18 19 20 21	filing@perc.wa.gov with a copy to Danielle Franco-Malone at franco@workerlaw.com.  DATED this 10 <sup>th</sup> day of December, 2025.  /s/ Svenna Latta_ SVENNA LATTA